A Reader's Guide

Understanding Idaho's Comprehensive Annual Financial Report (CAFR) For the Fiscal Year Ended June 30, 2010

A basic understanding of the State's financial statements is essential for anyone interested in public finance. This brief guide is designed to help you understand and relate to the information provided in the CAFR, as well as enhance your ability to evaluate the State's financial and economic information. Following the overview of the major components of the CAFR, we have provided specific examples of ways you can use the CAFR to look for answers to questions that you may have. Finally, beginning on page 4 of this guide you will find illustrative financial statements with additional detail about interpreting the CAFR.

What is the purpose of the State of Idaho's financial statements?

State government operations differ from private-sector businesses. While private-sector businesses focus on maximizing profits for investors, governments focus on providing services to all citizens. In most cases, the State does not bill citizens directly for services received. Instead, Idaho primarily finances services with taxes, federal grants, and other fees applied generally to the public. Because citizens have little choice in paying taxes, and it is not always clear how the services received relate to the taxes paid, state government has an important responsibility to demonstrate accountability to the public. Financial statements are an important way to provide this accountability.

Government-Wide Financial Statements

The first two financial statements in the CAFR are the government-wide financial statements—the Statement of Net Assets (CAFR pages 14-15) and the Statement of Activities (CAFR pages 16-17). The Statement of Net Assets contains information about what the State owns (assets), what the State owes (liabilities), and what is left after assets are used to satisfy liabilities (net assets) on the last day of the fiscal year (June 30). The Statement of Activities contains information about the costs of providing public services (expenses) and resources obtained to finance services (revenues) during the reported fiscal year. The government-wide statements provide comprehensive information about the entire government, which includes the following:

- Governmental Activities encompass most of the State's basic services, such as general government, public safety and correction, health and human services, education, economic development, and natural resources. Revenues from taxes and federal grants finance most of these activities.
- Business-Type Activities account for operations that function in a manner similar to private business, where all or a significant portion of their costs are recovered through user fees and charges to external customers.

• Discretely presented component units are legally separate organizations for which the State is financially accountable. The State's discretely presented component units are as follows: the Idaho Housing and Finance Association and its component unit, The Housing Company; the College and University foundation; the Petroleum Clean Water Trust Fund; Health Reinsurance, which includes the Idaho Individual High Risk Reinsurance Pool and the Idaho Small Employer Health Reinsurance Program; and the Idaho Bond Bank Authority.

The government-wide statements do not include fiduciary funds, which account for resources the government manages on behalf of others and are not available to support the State's programs.

Fund Financial Statements

Fund financial statements provide a detailed look at the individual major funds of the State and total the remaining nonmajor governmental funds in a single column. Fund financial statements are comprised of the following:

- Governmental funds report the finances of the State's most basic services. Governmental funds focus on short-term assets and liabilities and do not include capital assets or long-term debt. The governmental fund financial statements include the Balance Sheet (CAFR pages 18-19) and the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR pages 22-23). The governmental fund statements also include reconciliations that identify the differences between the fund and government-wide statements (CAFR pages 21 and 25).
- Proprietary funds report the activities the State operates like a business, where the cost of providing goods or services is primarily financed by fees charged to the users of their services. Proprietary funds include enterprise and internal service funds. Enterprise funds report activities that provide services or supplies to the general public; internal service funds report activities that provide services and supplies for the State's programs and activities. Proprietary fund financial statements include the Statement of Net Assets (CAFR pages 26-27); Statement of Revenues, Expenses, and Changes in Fund Net Assets (CAFR pages 28-29); and Statement of Cash Flows (CAFR pages 30-31).
- Fiduciary funds account for resources the State manages or holds on behalf of parties outside the State. These funds are not shown in government-wide financial statements because the resources of these funds are not available to support the State's programs. Fiduciary fund financial statements include the Statement of Fiduciary Net Assets (CAFR page 32) and the

Statement of Changes in Fiduciary Net Assets (CAFR page 33).

Notes to the Financial Statements

The notes to the financial statements (CAFR pages 38-101) provide detailed information about the government that is not included or readily apparent on the financial statements, such as the State's significant accounting methods and assumptions, investments, capital assets, major financial commitments, pension benefit costs, and long-term debt.

Supporting Financial Statement Information

- An Independent Auditor's Report (CAFR pages 2-3) provides reasonable assurance about whether financial statements are free of material misstatement.
- Management's Discussion and Analysis (MD&A on CAFR pages 4-12) gives an easily readable and objective analysis of the State's financial activities based on currently known facts, decisions, or conditions.
- Required Supplementary Information (CAFR pages 104-109) provides budgetary comparison schedules that present original and final appropriated operating activities and actual operating activities and fund balances on a budgetary basis, infrastructure condition and maintenance information, and information on pension and postemployment benefits to certain employees.
- The Combining Financial Statements (CAFR pages 111-141) provide more detail for nonmajor governmental and enterprise, internal service, and fiduciary funds. The total columns of these combining financial statements tie to the applicable combined fund financial statement.
- The Statistical Section (CAFR pages 143-174) provides information that will help you understand the health of the State and the underlying economy. This section contains 10-year trend tables of financial, economic, and demographic data. The statistical section is often of interest to investors and creditors because the trends and non-financial factors it identifies can provide crucial insights to those assessing the State's creditworthiness.

How You Can Use the Financial Statements

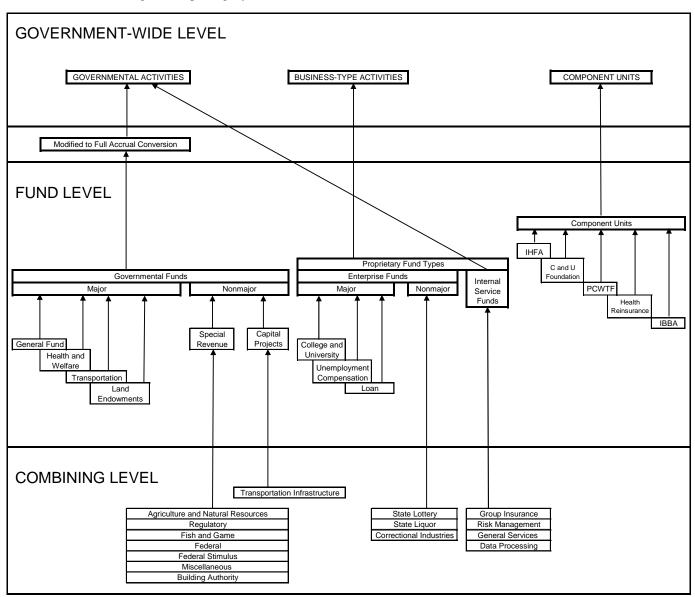
Now that you have a better understanding of the major components of the CAFR, we will show you how to use this report to analyze some of the issues that were important to Idahoans this past year, as follows:

• Sales Tax Revenue – Sales tax revenues of \$1.1 billion for 2010 are presented on pages 16-17 of the CAFR. MD&A has information about sales tax revenues on CAFR pages 7-8. Additional sales tax data may be found on Schedules 2, 4, 5 and 7 of the Statistical Section (CAFR pages 146-147, 150-153, and 156-157).

- Individual and Corporate Income Tax Revenues Income tax revenues of \$1.2 billion for 2010, along with other state tax revenues, are presented on pages 16-17 of the CAFR. Income tax revenues decreased \$78.9 million from the previous fiscal year, which is discussed in the MD&A on CAFR page 8. Additional data may be found on Schedules 2, 4, 5, 6 and 7 of the Statistical Section (CAFR pages 146-147 and 150-157).
- Health and Human Services Spending Health and human services had \$2.2 billion in expenses in fiscal year 2010, an increase of 3.2 percent over the prior fiscal year, due to greater medical assistance payments, mainly related to Medicaid and rehabilitation services payments. Medicaid assists those who are unable to pay for medical and dental services. You can see health and human services revenues and expenses on CAFR pages 16-17 and 22-23. More information on health and human services expenses can be found in the MD&A (CAFR pages 7-8). Health and Human Services generated revenues of \$1.8 billion (primarily from federal grants) leaving a net expense of \$420.4 million subsidized by general revenue. Department of Health and Welfare's budget is discussed in the transmittal letter (CAFR page vii).
- **Education** Our policy makers debate education spending extensively each year. Education is important to us all, and it hits home with our children. You can see on CAFR pages 16-17 that education expenses (for kindergarten through 12th grade only) were \$1.8 billion in fiscal year 2010. You can also see that colleges and universities spent \$898.0 million in fiscal year 2010. Looking a bit further, you can see that colleges and universities generated revenues (over \$683.7 million primarily from fees and federal grants) that offset their expenses, leaving a net expense of \$214.3 million, which was supported by general revenues. K through 12 education had less capacity to generate revenues, approximately \$477.0 million, leaving a net expense of \$1.4 billion to be supported by general revenues. More detailed college and university financial statements can be found on CAFR pages 26-31. Financial analysis of the college and university activity can be found in the MD&A on CAFR page 9.
- **PERSI** If you are a public employer or public employee, you may be interested in the pension trust funds which are part of the fiduciary funds (CAFR pages 32-33 and 134-137). Net assets for the pension trust funds increased \$1.1 billion in fiscal year 2010. You can see on CAFR pages 136-137 that additions to these funds came from a variety of sources, most significantly: employer contributions (\$318.6 million); member contributions (\$221.7 million); and interest, dividends, and other (\$263.1 million). Deductions were primarily for benefits and refunds paid to members

(\$598.7 million). At \$10.7 billion, the net assets balance of the pension trust funds is one of the largest balances in the financial statements. As stated earlier, fiduciary funds account for resources the State manages or holds on behalf of others, which are not available to support the State's programs. Additional details about the pension trust funds can be found in the Notes to the Financial Statements (CAFR pages 76-80).

 Budgetary Compliance – Idaho Constitution, Article VII, stipulates that agencies cannot spend more money than they have been appropriated, unless specifically authorized. Budgetary controls are incorporated into the statewide accounting and reporting system to ensure expenditures do not exceed authorized appropriations. You can compare Idaho's approved budget with the actual expenditures for the General, Health and Welfare, and Transportation funds on CAFR pages 104-105. In fiscal year 2010 the General Fund had a negative variance stemming from fire suppression deficiency warrants. This deficit is allowed by statute and will be funded with future appropriations. Comparisons between budget and actual amounts for the nonmajor governmental and major permanent funds are on CAFR pages 116-122. Complete details about the budget process can be found in the Legal Basis report available online at www.sco.idaho.gov. General Fund budgetary highlights can be found in the MD&A (CAFR page 10).



IHFA - Idaho Housing and Finance Association, including its component unit, The Housing Company

C and U Foundation - College and University Foundation

PCWTF - Petroleum Clean Water Trust Fund

Health Reinsurance - Idaho Individual High Risk Reinsurance Pool and Idaho Small Employer Health Reinsurance Program

IBBA - Idaho Bond Bank Authority

Statement of Net Assets June 30, 2010

(dollars in thousands)

The Statement of Net Assets reports what the government owns (assets), owes (liabilities), and what is left after assets are used to satisfy liabilities (net assets) at a specific point in time (June 30, the fiscal year-end).

Governmental Activities cover traditional activities of state government such as public safety, health and human services, and education. They are financed through taxes, federal grants, and fees.

▼ Primary Governmental **Activities** Assets are presented in order of how readily **→**ASSETS they can be converted to cash. Cash is the most liquid; capital assets are least liquid. Cash and Cash Equivalents \$11,702 Pooled Cash and Investments 903,967 1,178,901 Investments Securities Lending Collateral 428,974 Accounts Receivable, Net 141,422 Internal balances consist of short-term Taxes Receivable, Net 320,622 receivables and payables for activities occurring within the State. Internal Balances 125 Due from Other Entities 347,462 Deferred outflows are the changes in fair value Inventories and Prepaid Items 47.955 of hedged derivative instruments to be Due from Primary Government recognized in a future period. Due from Component Unit 14,607 Loans, Notes, and Pledges Receivable, Net Most capital assets are shown at their original Deferred Outflows 8.074 purchase/construction cost, less annual Other Assets 9,653 depreciation charges accumulated over time. Restricted Assets: However, land and roadways are not Cash and Cash Equivalents 101,013 depreciated. More information on capital 109,335 Investments assets and depreciation can be found in the Notes and Required Supplementary ► Capital Assets: Information sections. Nondepreciable 4,206,274 Depreciable, Net 1,396,302 \$9,226,388 **Total Assets** Liabilities are shown in order of maturity or **→** LIABILITIES when cash is expected to be used to pay them. \$230,935 Accounts Payable Payroll and Related Liabilities 34,577 Medicaid Payable 185,267 Unearned revenues are resources received Due to Other Entities 61,695 that have not yet met the criteria for being Unearned Revenue 59,036 recorded as revenues. Amounts Held in Trust for Others 9,420 Due to Primary Government Due to Component Unit The Notes provide information about the major 428,974 Obligations Under Securities Lending types of long-term liabilities, purpose of Other Accrued Liabilities 52,936 liability, beginning and ending balances, and Long-Term Liabilities: how major categories of liabilities have Due Within One Year 155,492 changed during the previous year. Due in More Than One Year 692,400 **Total Liabilities** 1.910.732 Constraints on the use of net assets that are NET ASSETS imposed by creditors, grantors, contributors, Invested in Capital Assets, Net of Related Debt 4,953,158 or state law through the Idaho Constitution or Restricted for: legislation are listed separately as "restricted" Claims and Judgments 83.161 to show net assets that are not available to Debt Service 18,944 support primary government programs. Intergovernmental Revenue Sharing 16,455 Transportation 189,414 Regulatory 61,179 106,888 Natural Resources and Recreation **Unemployment Compensation** Permanent Trust - Expendable 224,511 Unrestricted net assets may be used at the Permanent Trust - Nonexpendable 967,142 State's discretion but often have limitations on 116,549 Other Purposes use based on state statutes. ► Unrestricted 578,255 Total assets - total liabilities = total net assets **→** Total Net Assets 7,315,656 \$9,226,388 - \$1,910,732 = \$7,315,656 \$9,226,388 **Total Liabilities and Net Assets**

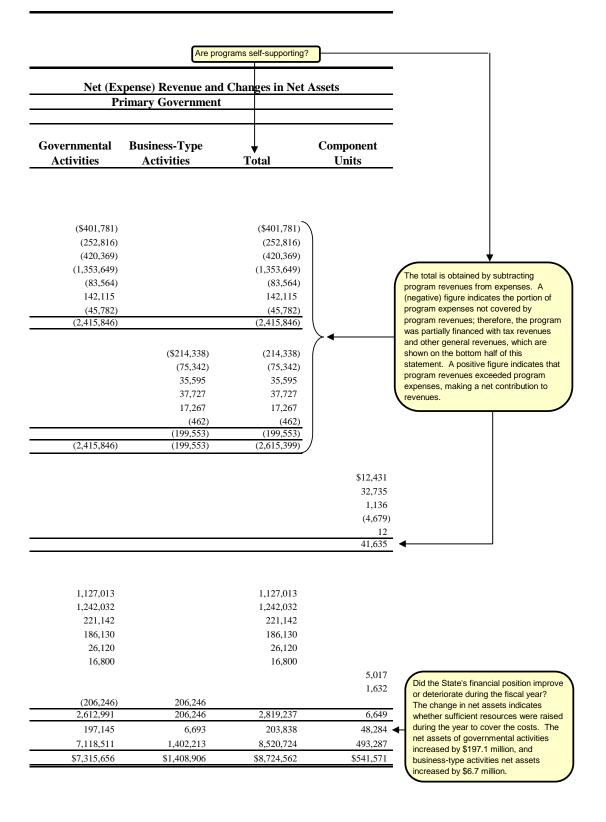
Business-Type Activities provide services that are primarily financed by charging a fee directly to the users of the service such as Universities, State Lottery, and Unemployment Compensation.

Government	,	
Business-Ty	pe	Component
Activities	-	Units ◀
-		
\$155,977	\$167,679	\$34,963
88,237		819
238,127		1,147,805
105,181		
177,789	319,211	24,453
	320,622	
(125	()	
	347,462	
22,508	70,463	1,930
		356,650
70,195	70,195	
304,088		1,612,993
	8,074	64,481
14,371	24,024	133,104
00.750	101.770	41 224
80,760		41,334
64,094	173,429	3,095
195,830	4,402,104	5,713
868,511		36,720
\$2,385,543		\$3,464,060
\$31,299	\$262,234	\$1,312
38,695		573
,	185,267	
6,102		
45,809		21,485
2,205		36,180
		70,195
453	453	
105,181	534,155	
21,203	74,139	210,873
240,567		139,658
485,123		2,442,213
976,637	2,887,369	2,922,489
610,890	5,564,048	21,347
	00.45	
	83,161	150 505
553		153,705
	16,455	
	189,414	
262.710	61,179	
363,719		
29,771		105.022
105,735		105,023
67,830		188,398
37,381		751 72 347
193,027		72,347
1,408,906	8,724,562	541,571
\$2,385,543	\$11,611,931	\$3,464,060

Component Units, which are legally separate organizations for which the State is financially accountable, are presented in a column separate from the Primary Government. For more information regarding component units, see CAFR pages 34-37 and 39-40.

This statement can be found in the CAFR, pages 14 and 15.

The Statement of Activities contains information about costs of providing services (expenses) and resources obtained to finance Program revenues display the extent to which programs are self-funded. Program services (revenues) during the current fiscal year. revenues are categorized as charges for services and grants and contributions. Program revenues reduce the net expense of functions/programs. State of Idaho **Statement of Activities** For the Fiscal Year Ended June 30, 2010 (dollars in thousands) Program Revenues This column shows the full **Operating** Capital cost of the program Charges for Grants and **Grants and** Expenses Contributions Services **Contributions** FUNCTIONS **Primary Government** Governmental Activities \$66,934 \$209 . General Government \$548,757 \$79.833 Public Safety and Correction 320.423 52.805 14.802 Health and Human Services 2.182.592 101,419 1,660,804 Education 1,830,608 12,624 464,335 799,054 239,107 474,160 2,223 Economic Development Natural Resources 241,508 127,037 254,358 2,228 Functions Interest Expense 45,782 show the major Total Governmental Activities 5,968,724 612,825 2,935,393 4,660 programs Business-Type Activities for which 898,012 368,504 271,076 44,094 College and University the State spends Unemployment Compensation 331,116 255,278 496 resources Loan 9,624 15,027 30,192 110,204 147.931 State Lottery 118,022 State Liquor 135,289 Correctional Industries 6.553 6.091 Total Business-Type Activities 1,473,531 928,120 301,764 44,094 \$7,442,255 **Total Primary Government** \$1,540,945 \$3,237,157 \$48,754 **Component Units** Idaho Housing and Finance Association \$203,864 \$141,935 \$73,402 \$958 College and University Foundation 47,986 1,827 78,894 Petroleum Clean Water Trust Fund 2,070 3,206 Health Reinsurance 10,863 4,764 1,420 Bond Bank Authority 8,650 8,662 **Total Component Units** \$273,433 \$160,394 \$153,716 \$958 An example of how this statement works: The total cost of the State's General Revenues Health and Human Services activities was \$2,182.6 million. The State raised \$101.4 million from charges for services, and received \$1.660.8 Sales Tax million from operating grants and contributions, most in the form of Individual and Corporate Taxes federal aid. When program revenues are subtracted from expenses for Fuel Tax Health and Human Services, a net expense of \$420.4 million is left. This Other Taxes is the portion of Health and Human Services costs financed with taxes and other general revenues, rather than being financed by the revenues Tobacco Settlement generated by the services themselves. Unrestricted Investment Earnings Payment from State of Idaho General revenues include taxes and other revenues the State uses to **Permanent Endowment Contributions** finance the net expense of the functions above. General revenues are **Transfers** categorized to enhance comparability among financial statements for Total General Revenues, Contributions, and Transfers different years. Change in Net Assets Net Assets - Beginning of Year, as Restated Transfers are shown separately from general revenues, allowing you to Net Assets - End of Year determine if common annual revenues were sufficient to cover net expenses.



Balance Sheet Governmental Funds June 30, 2010

(dollars in thousands)

The Governmental Funds Balance Sheet serves a purpose similar to the Statement of Net Assets. This statement reports what is owned or controlled and what is owed by governmental funds. However, the focus is on short-term, rather than long-term, assets and liabilities.

Governmental funds present current financial resources which do not include capital assets or long-term debt. Current financial resources are generally turned into cash or consumed within a year.

	General	Health and Welfare
SSETS		
Cash and Cash Equivalents	\$686	
Pooled Cash and Investments	393,969	\$7,498
Investments	11,193	Ψ7,.>0
Securities Lending Collateral	229,126	2,929
Accounts Receivable, Net	16,690	13,720
Taxes Receivable, Net	297,533	131
Interfund Receivables	2,710	42
Due from Other Entities	488	246,720
Inventories and Prepaid Items	8,235	3,994
Loans, Notes, and Pledges Receivable, Net	2,356	
Other Assets	63	21
Restricted Assets:		
Cash and Cash Equivalents	6,660	8,028
Investments	89,180	3,932
otal Assets	\$1,058,889	\$287,015
IABILITIES AND FUND BALANCES		
iabilities		
Accounts Payable	\$23,431	\$27,002
Payroll and Related Liabilities	10,583	7,190
Medicaid Payable		185,267
Interfund Payables	1,327	435
Due to Other Entities	33,843	
Deferred Revenue	117,150	43,987
Amounts Held in Trust for Others	108	5,645
Obligations Under Securities Lending	229,126	2,929
Other Accrued Liabilities	23,133	3,929
otal Liabilities	438,701	276,384
und Balances		
Reserved for:		
Bond Retirement		
Encumbrances	24,039	17,139
Inventories and Prepaid Items	8,235	3,994
Noncurrent Receivables	2,657	
Permanent Trusts	2,374	
Other Purposes	93,186	7,108
Unreserved, Reported in:		
General Fund	489,697	
Special Revenue Funds		(17,610
Capital Projects		

Reserved fund balances are the portion of a governmental fund's balance that is not available for spending in the subsequent year's budget or has restrictions on spending.

Permanent Funds **Total Fund Balances**

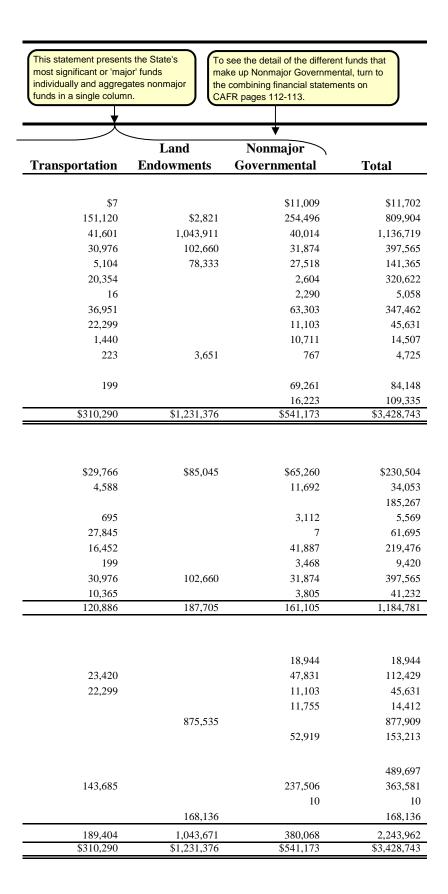
Total Liabilities and Fund Balances

620,188

\$1,058,889

10,631

\$287,015





Reconciliation of the Governmental Funds Balance Sheet

To the Statement of Net Assets June 30, 2010

(dollars in thousands)

This reconciliation shows the reasons that total fund balances on the Governmental Funds Balance Sheet differ from total net assets for governmental activities on the government-wide Statement of Net Assets

Total Fund Balances - Governmental Funds \$2,243,962 Amounts reported for governmental activities in the Statement of Net Assets are different because: Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of the following: The largest difference between \$1,012,331 Land the government-1,038,083 Capital Assets in Progress wide and Infrastructure 2,916,113 governmental fund statements is that Historical Art and Collections 72 fund statements do **Buildings and Improvements** 858,092 not report capital Improvements Other than Buildings 80,329 assets, such as Machinery, Equipment, and Other 387,621 land, buildings, etc. (708,005) Accumulated Depreciation **Total Capital Assets** 5,584,636 Other long-term assets are not available to pay for current-period expenditures and, therefore, are 574 not reported in the funds. Some of the State's revenue will be collected after year-end but is not available soon enough to pay for the current period's expenditures and therefore is deferred in the funds. 173,124 Internal service funds are used by management to charge the costs of certain activities to individual funds. The assets and liabilities of the internal service funds are included in 138,642 governmental activities in the Statement of Net Assets. Bond issue costs are reported as current expenditures in the funds. However, these costs are deferred on the Statement of Net Assets. 4,124 Some liabilities are not due and payable in the current period and therefore are not reported in the funds. These liabilities consist of the following: Capital Leases Payable (32,558)(51,220)Compensated Absences Payable The Governmental Funds Balance Bonds and Notes Payable Sheet does not report long-term (629,098)liabilities; the government-wide Accrued Interest on Bonds (3,450)Statement of Net Assets does. Claims and Judgments (79,890)Other Long-Term Liabilities (33,190)Total Long-Term Liabilities (829,406)**Net Assets - Governmental Activities** \$7,315,656

The governmental funds total fund balance of \$2,244.0 million (see CAFR page 19) reconciles to the \$7,315.7 million total of the governmental activities net assets reported on the government-wide Statement of Net Assets (see CAFR page 14). The difference between these numbers can be seen on this reconciliation which primarily shows that the governmental funds report short-term financial information, whereas the government-wide statements report both short-term and long-term information.

This statement and other similar operating statements (such as the Statement of Activities) contain information for the fiscal year; by contrast, balance sheets and net asset statements contain data as of a single point in time--the end of the fiscal year.

Health and

State of Idaho

Statement of Revenues, Expenditures, and Changes in Fund Balances **Governmental Funds**

For the Fiscal Year Ended June 30, 2010

(dollars in thousands)

This statement shows the flow of short-term resources into and out of the State. In governmental funds, revenues are included only if cash is received during the year or within 60 days of the end of the fiscal year. Revenues are reported by major source.

		General	Welfare
R	EYENUES		
	Sales Tax	\$1,117,584	
	Individual and Corporate Taxes	1,228,463	
	Other Taxes	53,068	\$14,395
	Licenses, Permits, and Fees	19,019	7,140
\prec	Sale of Goods and Services	8,695	97,949
	Grants and Contributions	3,300	1,688,850
	Investment Income	24,017	1,355
	Tobacco Settlement	25,990	
	Other Income	31,171	3,030
To	otal Revenues	2,511,307	1,812,719

EXPENDITURES

Expenditures generally are recorded when the State has received the goods or services and payment is due and payable. The expenditures are listed by major functional category.

Total Expenditures Revenues Over (Under) Expenditures	390,771	(437,358)
Total Expanditures	2,120,536	2,250,077
Interest and Other Charges	14,379	4
Principal Retirement	918	
Debt Service:		
Intergovernmental Revenue Sharing	178,774	68,038
Capital Outlay	92,251	21,609
Natural Resources	28,174	
Economic Development	25,914	
Education	1,357,863	
Health and Human Services	41,112	2,160,426
Public Safety and Correction	222,120	
General Government	159,031	

Capital Outlay shows the purchase, construction, and improvement of capital assets. This amount is different than that of the governmentwide statements, which adds the cost to the capital account on the Statement of Net Assets and subtracts the cost over the useful life of the asset in the form of depreciation expense.

OTHER FINANCING SOURCES (USES)		
Bonds and Notes Issued		
Capital Lease Acquisitions	22,580	
Sale of Capital Assets	178	5
Transfers In	164,485	427,024
Transfers Out	(705,842)	(237)
Total Other Financing Sources (Uses)	(518,599)	426,792
Net Change in Fund Balances	(127,828)	(10,566)
Fund Balances - Beginning of Year, as Restated	748,016	21,197
Fund Balances - End of Year	\$620,188	\$10.631

Several funds make up the Nonmajor Governmental column. To see greater detail of the individual funds summarized in this column, turn to the combining financial statements on CAFR pages 114 and 115.

		V		
		Nonmajor	Land	
	Total	Governmental	Endowments	Transportation
	\$1,122,384	\$4,800		
	1,228,463			
	409,924	122,159		\$220,302
	275,018	131,680		117,179
	228,220	67,150	\$48,024	6,402
	2,808,307	745,429		370,728
	191,596	16,505	145,897	3,822
	25,990			
	78,565	38,870		5,494
	6,368,467	1,126,593	193,921	723,927
	208,784	49,753		
	284,457	62,337		
	2,201,538	02,007		
	1,810,276	452,413		
	416,776	215,975		174,887
	214,291	158,592	27,525	
	677,097	209,983	363	352,891
	459,716	79,857		133,047
The General, Health and	33,222	24,127		8,177
Welfare, and Nonmajor Governmental fund	46,648	13,112		19,153
balances declined	6,352,805	1,266,149	27,888	688,155
(expenditures and	15,662	(139,556)	166,033	35,772
financing uses exceeded revenues and other				
financing sources). All other funds had positive	163,562	163,562		
changes in fund balance	23,745	1,165		
(revenues and other	13,436	791	9	12,453
financing sources exceeded expenditures	630,563	39,054		
and financing uses).	(836,960)	(69,540)	(45,955)	(15,386)
3 11	(5,654)	135,032	(45,946)	(2,933)
	10,008	(4,524)	120,087	32,839
These are the fund balar that appear on the	2,233,954	384,592	923,584	156,565
mar appear on me	\$2,243,962	\$380,068	\$1,043,671	\$189,404



This reconciliation shows the reasons that the net changes in fund balances on the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balance differ from the change in net assets for governmental activities on the government-wide Statement of Activities.

State of Idaho

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances -- Governmental Funds to the Statement of Activities For the Fiscal Year Ended June 30, 2010

(dollars in thousands)

The net change in fund balances comes from the total column of governmental funds on the Statement of Revenues, Expenditures, and Changes in Fund Balances (CAFR page 23).

\$10,008

326,354

(18,374)

549

(187,307)

32,800

26,916

6,199

Net Change in Fund Balances - Governmental Funds

Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, these costs are allocated as depreciation expense. Capital outlays exceeded depreciation expense in the current year by the following amount:

Capital Outlay \$391,378 Depreciation Expense (65,024)

Miscellaneous transactions involving capital assets such as sales (gain/loss) and donations are reported in the Statement of Activities but only proceeds from sales are reported in the governmental funds.

Revenues reported in the Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.

The issuance of long-term debt provides current financial resources to governmental funds; however, issuing debt increases long-term liabilities in the Statement of Net Assets. In the current year the following debt was incurred:

Bonds and Notes (163,562)
Capital Leases (23,745)

Repayment of long-term debt is reported as an expenditure in governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. In the current year, these amounts consisted of:

 Bond and Note Principal
 31,511

 Bond Issue Costs
 (421)

 Capital Leases
 1,710

Some expenses reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds. Some expenditures reported in the governmental funds either increase or decrease long-term liabilities reported in the Statement of Net Assets. In the current year these amounts consisted of:

Accrued Interest and Amortization1,027Compensated Absences2,955Claims and Judgements33,045Other Long-Term Liabilities(10,111)

Internal service funds are reported separately from governmental funds in the fund statements. In the government-wide statements, internal service funds are included with governmental activities.

Change in Net Assets - Governmental Activities

Internal service funds are reported in proprietary fund statements because they operate like a business and charge state agencies a price for goods and services in order to recoup their costs. Since they provide services mainly to other funds of the State, internal service funds are included with the governmental activities in the government-wide statements.

This is the amount you will find in the Governmental Activities column on the government-wide Statement of Activities (CAFR page 17).

Statement of Net Assets Proprietary Funds June 30, 2010

(dollars in thousands)

Proprietary funds account for operations that function in a manner similar to private business, where the cost of providing goods or services is primarily financed through user charges. Two types of proprietary funds are reported: enterprise and internal service. Enterprise funds account for services or goods provided outside of state government; internal service funds provide goods and services to state agencies on a cost-reimbursement basis. Enterprise funds and business-type activities on the government-wide Statement of Net Assets are synonymous.

Business-Type Activities--Enterprise Funds

The State is prohibited from using restricted assets for operating purposes. Sources of restrictions include laws and regulations, donor restrictions, and agreements connected with outstanding debt.

Additional details on capital assets and infrastructure can be found in the Notes to the Financial Statements (CAFR pages 44 and 74-75) and the Required Supplementary Information (CAFR pages 107-108).

Additional details on noncurrent (longterm) liabilities can be found in the Notes to the Financial Statements (CAFR pages 45 and 90-97).

	College and Unampleyment		
	College and	Unemployment	
ACCEPTE	University	Compensation	Loan
ASSETS			
Current Assets	6111 177	\$40.489	¢607
Cash and Cash Equivalents	\$111,177	, -,	\$687
Pooled Cash and Investments Investments	46,474 31,974	8,456	11,818
Securities Lending Collateral	31,974	57,981	47,200
Accounts Receivable, Net	61,054	113,419	583
Interfund Receivables	2,144	113,419	363
Inventories and Prepaid Items	8,511		
Due from Component Unit	2,365		
Loans, Notes, and Pledges Receivable, Net	3,728		10,549
Other Current Assets	719		4,718
Total Current Assets	268,146	220,345	75,555
Noncurrent Assets	200,110	220,5 15	73,333
Restricted Cash and Cash Equivalents	20,888		22,847
Investments	128,283	77,870	22,0
Restricted Investments	704	7.,4	63,390
Due from Component Unit	67,830		
Loans, Notes, and Pledges Receivable, Net	22,095		267,716
Other Noncurrent Assets	8,929		,
Capital Assets, Net	1,021,449		33,359
Total Noncurrent Assets	1,270,178	77,870	387,312
Total Assets	\$1,538,324	\$298,215	\$462,867
LIABILITIES			· · ·
Current Liabilities			
Accounts Payable	\$21,833		
Payroll and Related Liabilities	38,090		
Interfund Payables	2,423		
Due to Other Entities			\$11
Unearned Revenue	28,036		17,773
Amounts Held in Trust for Others	2,205		
Due to Component Unit	453		
Obligations Under Securities Lending		\$57,981	47,200
Other Accrued Liabilities	9,252	8,061	252
Capital Leases Payable	114		
Capital Leases Payable to Component Unit	295		
Compensated Absences Payable	20,169		
Bonds and Notes Payable	16,465	202,402	360
Policy Claim Liabilities			
Total Current Liabilities	139,335	268,444	65,596
Noncurrent Liabilities			
Capital Leases Payable	271		
Capital Leases Payable to Component Unit	2,082		
≺ Bonds and Notes Payable	466,854		3,720
Policy Claim Liabilities			
Other Long-Term Obligations	11,840		
Total Noncurrent Liabilities	481,047		3,720
Total Liabilities	620,382	268,444	69,316
NET ASSETS	570.161		20.270
Invested in Capital Assets, Net of Related Debt	572,161		29,279
Restricted for:			
Claims and Judgments			552
Debt Service	105 725		553
Permanent Trust - Expendable	105,735		
Permanent Trust - Nonexpendable	67,830		
Other Purposes			
Unrestricted	172,216	29,771	363,719
Total Net Assets	917,942	29,771	393,551
Total Liabilities and Net Assets	\$1,538,324	\$298,215	\$462,867

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR page 123).

age 123).		Governmental
+		Activities
Nonmajor		Internal
Enterprise Funds	Total	Service Funds
\$3,624	\$155,977	
21,489	88,237	\$94,063
	31,974	
	105,181	31,409
2,733	177,789	66
161	2,305	643
13,997	22,508	2,324
	2,365	2.5
	14,277	26
42.004	5,437	227 128,758
42,004	606,050	128,738
37,025	80,760	16,865
- 7,020	206,153	42,182
	64,094	,
	67,830	
	289,811	74
5	8,934	3
9,533	1,064,341	17,940
46,563	1,781,923	77,064
\$88,567	\$2,387,973	\$205,822
\$0.466	\$21,200	¢ 150
\$9,466 605	\$31,299	\$458 524
7	38,695 2,430	7
6,091		7
0,091	6,102 45,809	12,666
	2,205	12,000
	453	
	105,181	31,409
3,638	21,203	180
3,038 49	163	274
47	295	274
713	20,882	776
713	219,227	127
	217,227	8,033
20,569	493,944	54,454
. ,		
34	305	397
	2,082	
	470,574	3,207
		8,923
322	12,162	199
356	485,123	12,726
20,925	979,067	67,180
9,450	610,890	13,935
		83,161
	553	, -
	105,735	
	67,830	
37,381	37,381	
20,811	586,517	41,546
67,642	1,408,906	138,642
\$99.567	\$2 387 073	\$205 822

\$88,567

\$2,387,973

Internal service funds are included with governmental activities in the government-wide statements. To see greater detail of the individual funds included in this column, turn to the combining financial statements (CAFR page 128).

As a general rule, current assets and liabilities on the proprietary fund statements are those assets and liabilities expected to mature within one year of the end of the fiscal period (June 30). Noncurrent assets and liabilities are those assets and liabilities expected to mature in more than one year from the end of the fiscal period.

Restricted assets are not included as part of current assets because of constraints placed on their use. Assets are reported as restricted when restrictions on asset use are imposed by law or external parties, and the constraints change the nature or normal understanding of the availability of the asset. Likewise, liabilities to be repaid from restricted assets are not included as part of current liabilities.

This total net assets amount is the same as that found for business-type activities in the government-wide Statement of Net Assets (CAFR page 14). The total net assets amount also agrees with the ending net assets shown on the Statement of Activities (CAFR page 17) and the Statement of Revenues Expenditures, and Changes in Fund Net Assets (CAFR page 29).

Statement of Revenues, Expenses, and Changes in Fund Net Assets

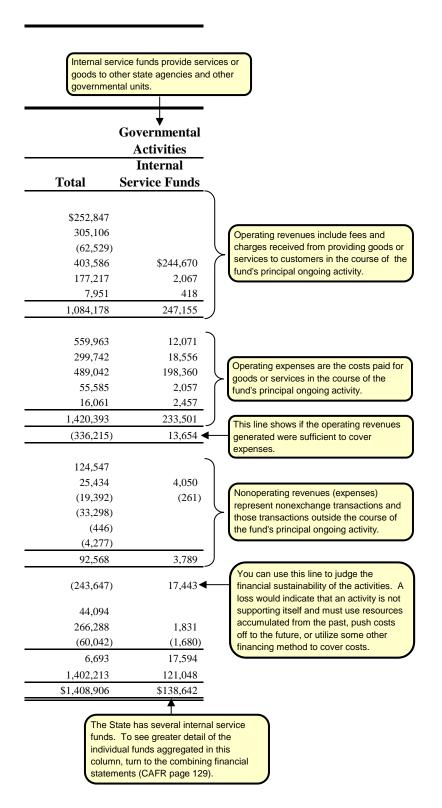
Proprietary Funds

For the Fiscal Year Ended June 30, 2010

(dollars in thousands)

Proprietary funds report the finances of activities the State operates similar to a business. Proprietary activities charge a fee to users that covers most of the cost of providing the service.

Enterprise funds account for goods or services provided to those outside of			- T	
state government.		usiness-Type Activit	tiesEnterpris	
	College and	- •	_	Nonmajor
	University	Compensation	Loan	Enterprise Funds
OPERATING REVENUES				
Assessments		\$252,847		
Licenses, Permits, and Fees	\$304,264		\$842	
Scholarship Allowances	(62,529)			
Sale of Goods and Services	112,699		1,975	\$288,912
Grants and Contributions	146,529	496	30,192	
Other Income	7,671		162	118
Total Operating Revenues	508,634	253,343	33,171	289,030
OPERATING EXPENSES				
Personnel Costs	544,446			15,517
Services and Supplies	197,832		1,653	100,257
Benefits, Awards, and Premiums	69,656	331,110		88,276
Depreciation	54,513		209	863
Other Expenses	12,042	6		4,013
Total Operating Expenses	878,489	331,116	1,862	208,926
Operating Income (Loss)	(369,855)	(77,773)	31,309	80,104
NONOPERATING REVENUES (EXPENSES)				
Gifts and Grants	124,547			
Investment Income	10,670	2,431	12,048	285
Interest Expense	(19,075)		(315)	(2)
Intergovernmental Distributions			(7,447)	(25,851)
Gain (Loss) on Sale of Capital Assets	(448)			2
Other Nonoperating Revenues (Expenses)	(4,271)			(6)
Total Nonoperating Revenues (Expenses)	111,423	2,431	4,286	(25,572)
Income (Loss) Before Contributions and Transfers	(258,432)	(75,342)	35,595	54,532
Capital Contributions Capital Contributions are amounts received for	44,094			
Transfers In purchasing or building	266,288			
Transfers Out capital assets or the	→	(7,573)	(425)	(52,044)
Change in Net Assets receipt of a capital asset.	51,950	(82,915)	35,170	2,488
Total Net Assets - Beginning of Year, as Restated	865,992	112,686	358,381	65,154
Total Net Assets - End of Year	\$917,942	\$29,771	\$393,551	\$67,642
				A
While most propriet supported by fees of and services, some from other funds, go or individuals.	charged for goods	Funds col funds inclu	•	r detail of the individual turn to the combining



Statement of Cash Flows Proprietary Funds For the Fiscal Year Ended June 30, 2010

(dollars in thousands)

This statement shows if and how the proprietary funds met their cash needs. It shows whether a proprietary activity raised enough cash to pay its bills.

Business-

11

8 161

Operating activities relate to providing services and the production and sales of goods.

Noncapital financing activities relate to grants, transfers, and borrowing money for purposes other than buying or building capital assets.

Capital and related financing activities relate to receipt and use of cash for purchase or construction of capital assets.

Investing activities relate to the sale, purchase, and earnings from investments.

The reconciliation explains the differences between the flows of cash described here and the operating income (loss) reported on an accrual basis on the Statement of Revenues, Expenses, and Changes in Fund Net Assets for proprietary funds.

Noncash transactions are not reported on the Statement of Revenues, Expenses, and Changes in Fund Net Assets or in the Statement of Cash Flows.

Compensated Absences

Policy Claim Liabilities Other Accrued Liabilities

Net Cash Provided (Used) by Operating Activities

_	College and University
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from Assessments	
Receipts from Customers	\$353,460
Receipts from Interfund Services	
Receipts from Grants and Contributions	146,209
Payments to Suppliers	(204,461)
Payments to Employees	(535,655)
Payments for Interfund Services	
Payments for Benefits, Awards, and Claims	(67,215)
Other Receipts (Payments)	545
Net Cash Provided (Used) by Operating Activities	(307,117)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES	
Gifts, Grants, and Endowments Received	121,530
Intergovernmental Distributions	,
Transfers In	266,288
Transfers Out	,
Proceeds from Bonds, Notes, and Loans	245,624
Repayments of Bonds, Notes, and Loans	(246,007)
Interest Payments	(2.0,007)
Net Cash Provided (Used) by Noncapital Financing Activities	387,435
<u> </u>	
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	24.010
Capital Grants and Contributions Bonds Issued	24,019
	56,344
Payment of Bonds and Notes	(40,579)
Interest Payments	(18,941)
Capital Lease Payments	022
Proceeds from Disposition of Capital Assets	822
Acquisition and Construction of Capital Assets	(103,130)
Net Cash Provided (Used) by Capital and Related Financing Activities	(81,465)
CASH FLOWS FROM INVESTING ACTIVITIES	
Receipt of Interest and Dividends	4,929
Purchase of Investments	(215,861)
Redemption of Investments	219,399
Other Investing Activities	
Net Cash Provided (Used) by Investing Activities	8,467
Net Increase (Decrease) in Cash, Cash Equivalents, and Pooled Cash	7,320
Beginning Cash, Cash Equivalents, and Pooled Cash	171,219
Ending Cash, Cash Equivalents, and Pooled Cash	\$178,539
Reconciliation of Operating Income (Loss) to Net Cash Provided (Used) by Operating Activities	
Operating Income (Loss)	(\$369,855)
Adjustments to Reconcile Operating Income to Net Cash Provided (Used) by Operating Activities:	· , ,
Depreciation and Amortization	54,513
Maintenance Costs Paid by Department of Public Works	2,126
Net Changes in Assets and Liabilities:	, .==
Accounts Receivable/Interfund Receivables	(5,592)
Inventories and Prepaid Items	(1,425)
Notes Receivable	376
Other Assets	6,259
Accounts Payable/Interfund Payables	(1,691)
Unearned Revenue	(1,071)
Commented Abrance	11

Noncash Transactions (dollars in thousands): Investments increased in fair value by \$5,619 for colleges and universities, \$2,289 for Unemployment Compensation, \$1,865 for the Loan fund, and \$1,257 for internal service funds. Colleges and universities acquired capital assets through donation in the amount of \$3,368 and through state transfers in the amount of \$16,667; disposed of capital assets at a loss of \$5,916, deposited \$10,707 in proceeds from capital debt to escrow, and defeased \$10,415 in capital debt. The Loan Fund forgave loans in the amount of \$7,447. Nonmajor enterprise funds disposed of capital assets at a loss of \$6. Internal service funds acquired capital assets of \$20 through capital lease, disposed of capital assets at a loss of \$5, and recognized \$5 in deferred revenue as a gain on sale of capital assets as part of a sale-leaseback agreement.

Several funds make up the Nonmajor Enterprise Funds column. To see greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR page 126).

es	overnmental Activities		nds 🔻	nterprise Fur	Type ActivitiesE
	Internal		Nonmajor	*	nemployment
	Service Funds ←	Total	Enterprise Funds	Loan	ompensation
_	Service Fullus	10141	Enterprise runus	Louis	ompensation
		\$206,089			\$206,080
	¢1 625		\$295.256	\$1,988	\$206,089
	\$1,635	640,804	\$285,356	\$1,900	
	242,846	3,363	3,363	20.102	406
	2,067	176,897	(07, 507)	30,192	496
	(18,087)	(303,832)	(97,597)	(1,774)	
	(11,967)	(551,247)	(15,592)	(17)	
	(2,472)	(3,742)	(3,725)	(17)	(224 (26)
	(201,157)	(489,556)	(87,715)	160	(334,626)
_	12,865	707 (320,517)	84,090	162 30,551	(128,041)
_	12,003	(320,317)	64,090	30,331	(126,041)
		121 520			
		121,530	(24.420)		
	1 021	(24,429)	(24,429)		
	1,831	266,288	(52.044)	(425)	(7.572)
	(1,680)	(60,042) 421,053	(52,044)	(425)	(7,573) 175,429
		421,053 (246,007)			113,449
		(246,007)		(259)	
_	151	478,134	(76,473)	(684)	167,856
_	131	470,134	(70,473)	(004)	107,830
		24,019			
		56,344			
	(134)	(42,641)	(48)	(2,014)	
	(228)	(18,943)	(2)	(2,014)	
	(338)	(10,743)	(2)		
	(330)	822			
	(824)	(104,991)	(1,861)		
_	(1,524)	(85,390)	(1,911)	(2,014)	0
_	(1,521)	(65,550)	(1,>11)	(2,011)	
	2,796	14,987	285	9,631	142
	(1,398)	(269,737)		(53,876)	
	41	233,955		14,556	
	(47)	(74)		(74)	
_	1,392	(20,869)	285	(29,763)	142
	12,884	51,358	5,991	(1,910)	39,957
	98,044	273,616	56,147	37,262	8,988
	\$110,928	\$324,974	\$62,138	\$35,352	\$48,945
	\$13,654	(\$336,215)	\$80,104	\$31,309	(\$77,773)
	2.057	EE 505	962	200	
	2,057	55,585	863	209	
		2,126			
	(161)	(59,207)	(303)	(127)	(53,185)
	534	(1,257)	168	` ′	
		376			
	(2)	6,228	(30)	(1)	
	(88)	1,143	2,973	(139)	
	(447)	(709)	(9)	(700)	
	64	(1)	(12)	(,,,,	
	(2,797)	(-)	(/		
	51	11,414	336		2,917
	\$12,865	(\$320,517)	\$84,090	\$30,551	(\$128,041)

The State has several internal service funds. To find greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR pages 130-131).

This amount includes both inrestricted and restricted ash on the Proprietary funds Statement of Net issets.

Statement of Fiduciary Net Assets Fiduciary funds account for resources the The College Savings Private-Purpose Trust State manages or holds on behalf of Fund accounts for the activities of the Idaho **Fiduciary Funds** others. Fiduciary funds are not available to College Savings Program, which helps June 30, 2010 support the State's programs. individuals save for higher education. (dollars in thousands) Pension Trust funds report resources held in trust for the members and beneficiaries of employee benefit plans. To learn **College Savings** more about the different funds combined in this column, turn to Pension Investment **Private-Purpose** the combining financial statements (CAFR pages 133-135) and **Trust Trust** Trust the Notes to the Financial Statements (CAFR pages 76-80). Agency Cash and Cash Equivalents \$1,386 \$227 \$5,452 Pooled Cash and Investments 1,765 23,841 Investments: Pooled Short Term 366,742 \$135,325 9,088 Fixed Income Investments 2,631,571 893,377 242,005 Marketable Securities 5,777,456 Mutual Funds and Private Equities 1,230,659 151,670 Mortgages and Real Estate 798,700 66,666 Other Investments 4,023 7,623 761,607 Securities Lending Collateral Receivables: Investments Sold 1.154.512 Contributions 4,416 Interest and Dividends 41,879 1,531 53 Interfund Receivables 1,638 Other Receivables 151 43,919 Other Assets Capital Assets, Net 2.287 **Total Assets** 12,061,104 1,858,506 168,661 \$271,298 LIABILITIES 993 63 110 Accounts Payable Payroll and Related Liabilities \$1,934 Interfund Payables 1,638 Due to Other Entities 576 267,999 Amounts Held in Trust for Others Obligations Under Securities Lending 761,607 Investments Purchased 1,356,947 48 8,918 Other Accrued Liabilities 645 789 **Total Liabilities** 1,368,496 762,315 158 \$271,298 NET ASSETS Agency funds contain Held in Trust for: resources held on a **Employee Pension Benefits** 10,471,996 temporary, purely Postemployment Healthcare Benefits 220,612 custodial basis. Every External Investment Pool Participants 1,096,191 resource held by these funds is due to be passed Trust Beneficiaries 168,503 along to the individuals or **Total Net Assets** \$10,692,608 \$1,096,191 \$168,503 organizations to which it belongs; therefore, assets equal liabilities at all times The Investment Trust fund reports the portion of the State's investment pools that and there are no net belongs to other governments, allowing localities to earn income from spare cash assets. To learn more until it is needed. To learn more about the different funds combined in this about the different funds column, turn to the combining financial statements (CAFR page 138) and the combined in this column, Notes to the Financial Statements (CAFR pages 65-71). turn to the combining financial statements (CAFR page 140).

Statement of Changes in Fiduciary Net Assets Fiduciary Funds

For the Fiscal Year Ended June 30, 2010

(dollars in thousands)

Agency Funds are not included in this statement because they do not have net assets.	Pension Trust	Investment Trust	College Savings Private-Purpose Trust
ADDITIONS			
Contributions:			
Member	\$221,670		
Employer	318,643		
Transfers In from Other Plans	13,576		
Participant Deposits		\$2,418,622	\$31,245
Total Contributions	553,889	2,418,622	31,245
Investment Income:			
Net Increase (Decrease) in Fair Value of Investments	938,359	2,666	10,227
Interest, Dividends, and Other	263,099	8,101	4,019
Securities Lending Income	57	2,359	
Less Investment Expense:			
Investment Activity Expense	(44,019)	(679)	
Securities Lending Interest Expense	(44)	(2,215)	
Net Investment Income	1,157,452	10,232	14,246
Miscellaneous Income	1,651		
\Total Additions	1,712,992	2,428,854	45,491
DEDUCTIONS			
Benefits and Refunds Paid to Plan Members	598,723		
Transfers Out to Other Plans	8,884		
Administrative Expense	6,704		965
Earnings Distribution	-7.	6,895	
Participant Withdrawals	9,105	2,911,837	15,451
Total Deductions	623,416	2,918,732	16,416
Change in Net Access Hald in Tours from			
Change in Net Assets Held in Trust for:	1.050.142		
Employee Pension Benefits	1,058,143		
Employee Postemployment Healthcare Benefits	31,433	/ / 0.0 0= 0)	
External Investment Pool Participants		(489,878)	** **
Trust Beneficiaries			29,075
Net Assets - Beginning of Year, as Restated	9,603,032	1,586,069	139,428
Net Assets - End of Year	\$10,692,608	\$1,096,191	\$168,503

Trust funds. To find greater detail of the individual funds aggregated in this column, turn to the combining financial statements (CAFR pages 136-137).

With the data in this statement, as well as the Notes (CAFR pages 76-80) and the Required Supplementary Information (CAFR page 108), you can begin to assess the fiscal health of the pension plan. Are the assets growing or declining? How much are the earnings from investments? Is the State making the necessary contributions as an employer? This column includes several Pension

Additions increase the net assets of a fiduciary fund, and include contributions from employers, contributions from employees, and investment earnings.

Deductions reduce net assets and primarily take the form of benefit payments, distributions to participants, and general administrative costs

